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INTRODUCTION

The Department of Finance has been required to provide a tax expenditure report to the Legislature since 1971. Chapter 1762, Statutes of 1971, required that a biennial report be submitted to the Legislature. Chapter 268, Statutes of 1984, increased the reporting frequency from once every two years to once a year. Chapter 49, Statutes of 2006, required the report to include each of the following:

- A comprehensive list of tax expenditures exceeding \$5 million.
- The statutory authority for each provision.
- A description of the legislative intent of each, if specified in the enacting legislation.
- The sunset date of each provision.
- The beneficiaries of the provision.
- An estimate of the state and local revenue loss for the current and two subsequent fiscal years.
- For personal income tax expenditures, the number of taxpayers and returns affected for the most recent tax year.
- For corporation and sales tax expenditures, the number of returns or businesses affected for the most recent year for which data is available.
- A listing of any comparable federal benefit.
- A description of any tax expenditure evaluation or compilation of information completed by any state agency since the last tax expenditure report by the Department of Finance.

This report fulfills the Department's statutory requirement pursuant to Government Code Section 13305.

DEFINITIONS

There is no absolute rule for defining tax expenditures, and the concept of a "tax expenditure" can be defined in several different ways. Section 13305 defines tax expenditure as "a credit, deduction, exclusion, exemption, or any other tax benefit as provided for by the state."

Although broad, this definition does exclude several provisions of the tax law from classification as tax expenditures.



- Because the basic structure of each tax is used as the starting point for determining what constitutes a tax expenditure, elements of the basic tax structure that exempt certain groups are not considered tax expenditures. For example, the sales tax is imposed on retailers for the privilege of selling tangible personal property at retail. According to its basic definition, California's sales tax does not apply to sales or leases of real property, sales of services, wholesale transactions, or sales of securities and insurance. These exemptions are therefore not considered tax expenditures.
- The net operating loss (NOL) deduction levels the playing field for firms with volatile and steady income, and is also not considered a tax expenditure for this report. For example, consider two firms, one with a \$100 loss in year one and a \$300 gain in year two, the second with a \$100 gain in each year. Without a NOL deduction, over the two years, the first firm would report \$300 taxable income, while the second would report \$200, even though each had \$200 net income.
- Across-the-board tax rate reductions do not represent tax expenditures. Tax expenditures resulting from changes in the rate structure only exist if different sets of rates are applied to a similar base.
- Progressive rate structures do not constitute tax expenditures. The basic structure of California's income tax is progressive. For that reason, application of different tax rates to different income levels is a basic characteristic of the tax and does not represent a tax expenditure.
- Exemptions or exclusions required by the U.S. Constitution, the California Constitution, or federal laws are not considered tax expenditures.
- Changes in tax law that alter penalties or interest or that accelerate or defer tax payments are generally not considered tax expenditures unless they are very narrowly targeted.

However, the definition of "tax expenditure" is subject to debate, and there is no single rule for determining what constitutes an element of the basic tax structure. For this reason, this report may exclude items that are included in other tax expenditure reports and vice versa.

Tax expenditures that have expired even though carry forwards from old credits can still be used, such as the Manufacturers' Investment Credit, are not included in this report.

WHY ADDPT TAX EXPENDITURES

Tax expenditures may be classified into the following four broad groups:

- Those which conform California tax law to federal provisions.
- Those intended to remove perceived inequities in the basic tax structure.



- Those intended to ease tax administration.
- Those which grant targeted tax reductions through exemptions, credits, deductions, or exclusions.

There are several differences between tax expenditures and direct expenditures (those authorized through the budget process). First, tax expenditures are reviewed less frequently than direct expenditures once they are in place. This can offer taxpayers more certainty than if tax expenditures were subject to annual review, but can also result in tax expenditures remaining in the tax code long after outliving usefulness.

In general, there is also no control over the amount of foregone revenue that results from a tax expenditure once that provision has become part of the tax code. Finally, the vote requirements for tax expenditures and direct expenditures are different. Tax expenditures that are adopted legislatively (except those adopted as urgency measures) require approval by a simple majority of both houses of the Legislature. A two-thirds vote is required for budgetary appropriations.

REVENUE ESTIMATES

The estimates listed in this report are intended as a general indication of revenue losses from tax expenditure programs. In general, revenue estimates for the Personal Income Tax and Corporation Tax Laws are easier to quantify than those for the Sales and Use Tax Law. Personal income and corporation tax returns contain significant detail regarding different sources of income and types of exemptions, exclusions, deductions, and credits claimed. Thus, tax return data are often available when estimating the fiscal impact of various income and corporation tax expenditure programs. In contrast, returns filed by taxpayers under the Sales and Use Tax Law contain little specific information regarding items purchased from individual retailers. For this reason, independent data sources must be used when estimating the revenue impacts of various sales tax expenditure programs, and the precision of these estimates can be lower than those for the Personal Income Tax and Corporation Tax Laws.

In addition, certain estimates under *all* of the tax laws for which tax expenditure costs are cited can be subject to significant margins of error due to data limitations. Other factors complicating this report's estimates include the effects of tax law interactions and taxpayer reactions to changes in tax law. Therefore, while the report displays the total value of the major identified expenditures within each major tax, these figures are best viewed as illustrative only. The fiscal impact of individual tax expenditures cannot be summed to generate the total fiscal impact of all tax expenditures due to the complicating factors of tax law interactions and taxpayer behavioral responses.

With the exception of the deduction for charitable contributions, the revenue loss for tax expenditures that are included in both Corporate and Personal Income Tax Laws are shown under the tax with the greatest revenue loss. For Subchapter S corporation treatment, the revenue gain under the personal income tax is netted against the loss for the corporation tax and the result is shown under the corporation tax.



STATE REVENUE LOSSES

Personal Income Tax The Personal Income Tax Law includes the vast majority of all tax expenditure programs approved to date. It is estimated that tax expenditures will reduce 2008-09 Personal Income Tax revenues by approximately \$36 billion.

Sales and Use Tax The Sales and Use Tax Law contains identifiable state tax expenditures worth about \$9 billion annually. Examples of these include food; prescription medicines; gas, electricity, and water delivered through mains; farm equipment; fuel sold to common carriers; and rental of linen supplies.

Corporation Tax Fiscal year 2008-09 tax expenditures in the corporation category amount to about \$4 billion annually. Examples of these expenditures include provisions for S corporations, water's edge election, provisions for research and development, and special treatment for economically depressed areas.

Other Taxes Remaining tax laws are estimated to contain tax expenditure programs valued at more than \$100 million. Much of this revenue loss results from aircraft jet fuel and motor vehicle fuel tax expenditures.

LOCAL REVENUE LOSSES

The revenue losses to local governments are also shown for the sales tax and the property tax. Property taxes are local taxes, and the legislative exemptions or preferential provisions do not constitute state tax expenditures. Nonetheless, they impact state finances because local tax exemptions reduce property tax allocations to schools. Under school finance law, the state is generally required to provide the difference in funding between local property tax allocations and school districts' revenue limits. Consequently, each dollar of property tax revenue foregone by schools results in additional state funding through the school apportionment process. Passage of Proposition 98 in November 1988 further impacts state school financing by establishing minimum funding levels for public schools and community colleges, based on both property taxes and state funding under what are known as the Test 2 and 3 formulas. However, under Test 1, property taxes allocated to schools and community colleges are not part of the guaranteed funding level.

Local government revenue losses from identifiable property tax exemptions are estimated to be in excess of \$100 million, while losses from sales tax expenditures are estimated to be almost \$5 billion.

UNIDENTIFIABLE REVENUE LOSS AREAS

It is not always possible to quantify the revenue loss of a particular tax expenditure. Fortunately, in most instances, those tax expenditures whose revenue impact cannot be estimated represent unique situations and probably do not result in significant revenue losses. Some examples of tax expenditures for which revenue losses cannot be quantified include sales tax exemptions for livestock and for meals furnished by institutions, and property tax exemptions for intangibles and air carrier ground time.



LEGISLATIVE INTENT

This report includes the legislative intent of the tax expenditure when that intent was specified in the enacting or amending legislation.

OTHER TAX EXPENDITURE REPORTS

The Board of Equalization released an update of its Publication 61 in January of 2007 Sales and Use Taxes: Exemptions and Exclusions. This report can be accessed on the Internet at www.boe.ca.gov in "Forms and Publications."

The Legislative Analyst's Office (LAO) released the following tax expenditure publications since September 15, 2007, when this report was last updated:

- The required Supplemental Report of the 2006-07 Budget Act, *Tax Expenditure Reviews*, was released in November 2007. The supplemental report language required the LAO to provide information on newly enacted tax expenditures and to review selected existing tax expenditures for their effectiveness and efficiency.
- Informational Hearing on Tax Expenditures, presented to the Senate Revenue and Taxation Committee on February.27, 2008. The publication includes general background, discussion of various tax expenditure issues, and a summary of the LAO's revenue increasing proposals for the 2008-09 Budget.
- Tax Expenditures and Revenue Options, presented to the Assembly Revenue and Taxation Committee on April 7, 2008. The publication includes general background, discussion of various tax expenditure issues, and a summary of the LAO's revenue increasing proposals for the 2008-09 Budget.
- The 2008-09 Budget Perspectives and Issues issued in February 2008 included an evaluation of the following tax expenditures modifications, which the LAO proposed as part its Alternative Budget: (1) reduce the dependent credit, (2) eliminate the senior credit, (3) eliminate partial exclusion of capital gain on small business stock, (4) limit net operating loss deductions, (5) limit the research and development credit, (6) phase out Enterprise Zone Programs, (7) eliminate exclusion for "like-kind" out-of-state property exchanges, (8) eliminate exemption for industry-specific equipment, (9) eliminate certain diesel fuel exemptions, (10) eliminate exemption for leasing of films and tapes, (11) eliminate exemption for custom computer programs, and (12) adopt one-year standard regarding use tax on out-of-state purchases.

These publications can be accessed on the Internet at www.lao.ca.gov under "Products" in "Publication Database."

The Franchise Tax Board released an update of their report, *California Income Tax Expenditures, Compendium of Individual Provisions,* covering personal income tax and corporation tax expenditures in December 2007. This report can be accessed on the Internet at www.ftb.ca.gov under "About Us" in "Reports, Plans & Statistics."



2008-09 TABLE 1

Major Identifiable Tax Expenditures of \$5 Million or More (Dollars in Millions)

Personal Income Tax Provision State General Fund Revenue Loss 2006-07/a 2007-08/e 2008-09/e 2009-10/e 2010-11/e \$4,972 \$5.027 \$5.118 \$5.414 \$5.830 Home mortgage interest deduction Exclusion of capital gains on sale of principal residence 4,161 3,531 3,637 3,746 3,859 Exclusion of employer pension contributions 4,094 4,293 4,521 4,786 5,113 Basis step-up on inherited property 3,892 4,027 4,244 4,477 4,694 Exclusion of employer contributions to health plans 2,898 3,246 3,530 3,801 4,068 1,827 1,941 Charitable contributions deduction/1 1,831 1,840 1,837 Exclusion of Social Security benefits 1,636 1,688 1,754 1,842 1,994 1,327 1,392 1,449 1,503 1,555 Real estate deduction Dependent exemption in excess of personal exemption credit 1,283 1,346 1,402 1,453 1,504 1,244 1,507 Exclusion of benefits provided under cafeteria plans 1,130 1,373 1,667 Exclusion of investment income on life insurance and annuity contracts 1,076 1,100 1,130 1,158 1,187 Employee business and miscellaneous expenses deduction 765 805 838 869 908 Head-of-household and qualifying widower filing status 690 700 711 722 732 Contributions to IRAs deduction 537 633 690 757 857 555 560 575 615 675 Benefit of MACRS depreciation as compared to ADR Contributions to self-employed retirement plans deduction 347 357 392 429 517 280 289 298 308 313 Medical and dental expenses deduction 245 233 254 Exclusion of interest on federal government obligations 244 231 Exclusion of miscellaneous fringe benefits 250 260 270 285 310 Exclusion of transportation-related fringe benefits 175 180 185 190 195 199 Deduction of health insurance paid by self-employed 170 178 185 192 Child and dependent care credit 162 162 154 150 150 127 132 137 146 Exemption for senior citizens 141 Exclusion of unemployment insurance benefits 116 134 151 157 159 99 101 102 104 105 Renters' credit Exclusion of employer contributions to life insurance plans 97 99 101 103 104



TABLE 1 (CONTINUED)

2008-09

Major Identifiable Tax Expenditures of \$5 Million or More (Dollars in Millions)

Personal Income Tax (cont.) **Provision State General Fund Revenue Loss** 2006-07/a 2007-08/e 2008-09/e 2009-10/e 2010-11/e Exclusion of non-resident military pay \$79 \$82 \$84 \$86 \$89 Exclusion of compensation for injuries or sickness Exclusion of scholarship/fellowship income Exclusion of state lottery winnings Exclusion of employee child care benefits Exclusion of meals and lodgings furnished by non-military employers Exclusion of employer-provided educational assistance Moving expense deduction Exclusion of capital gain on small business stock Exclusion of income earned on Section 529 (Scholarshare) plans Casualty losses deduction Student loan interest deduction Exclusion of foster care payment Exclusion of housing for clergy Limited partnerships investment source rules Amortization and expensing of reforestation expenditures/2 Total \$33,418 \$34,098 \$35,557 \$37,360 \$39,644

a/Actual

e/Estimated

1/This includes only personal income tax amounts; corporate tax amounts are separately reported.

2/This item includes corporate tax amounts.



2008-09 TABLE 2

Major Identifiable Tax E	xpenditures of	\$5 Million	or More		
(Doll	ars in Millions)				
Corporation Tax					
Provision		State Gene	ral Fund Revenu	ie Loss	
	2006-07/a	2007-08/e	2008-09/e	2009-10/e	2010-11/e
Research and development credit/1	\$1,151	\$1,315	\$1,291	\$1,275	\$1,322
Water's edge election	670	720	705	700	725
Subchapter S corporations/1	350	415	450	455	470
Special treatment for economically depressed areas/1	450	445	460	497	537
Double-weighted sales factor	235	250	245	245	255
Corporations exempt from minimum tax	116	118	121	123	125
Charitable contributions deduction/2	109	107	106	110	119
Like-kind Exchanges/1	150	171	172	174	175
Accelerated depreciation of research and experimental costs/1	50	80	140	195	220
Low-income housing credit/1	53	59	64	67	69
Employee stock ownership plans/1	38	41	44	48	51
Percentage depletion of mineral and other natural resources	24	25	26	26	26
Credit union treatment	10	10	10	10	10
Expensing of timber growing costs/1	8	8	8	8	8
Natural Heritage Preservation Credit/1	6	6	6	6	3
Total	\$3,420	\$3,770	\$3,848	\$3,939	\$4,115

a/Actual

e/Estimated

^{1/}This item includes personal income tax amounts.

^{2/}This includes only corporate tax amounts; personal income tax amounts are separately reported.



TABLE 3

			Major Id	entifiabl	e Tax Ex	Major Identifiable Tax Expenditures of \$5 Million or More	s of \$5	Million o	r More						
					(Dolla	(Dollars in Millions	ons)								
Sales and Use Taxes															
	2006-(2006-07 Revenue L	Loss	2007-	2007-08 Revenue Loss	Loss	2008-0	2008-09 Revenue Loss	SSO.	2009-1	2009-10 Revenue Loss	SSO.	2010-	2010-11 Revenue Loss	SSO-
	State		State Fiscal	State		State Fiscal	State		State Fiscal	State		State Fiscal	State		State Fiscal
Provision	General	Local	Kecovery	General	Local	Kecovery	General	Local	Kecovery Fund	General	Local	Kecovery	General	Local	Kecovery
Food products	\$3,992	\$2,156	\$200	\$4,092	\$2,210	\$205	\$4,194	\$2,265	\$210	\$4,299	\$2,321	\$215	\$4,407	\$2,379	\$220
Gas, electricity, water, and steam	2,161	1,167	108	\$2,215	\$1,196	\$111	\$2,270	\$1,226	\$113	\$2,327	\$1,257	\$116	\$2,385	\$1,288	\$119
Prescription medicines	1,691	913	82	\$1,733	\$936	\$87	\$1,776	\$959	\$88	\$1,821	\$983	\$91	\$1,866	\$1,008	\$93
Candy, confectionery, snack foods, and bottled water	382	206	19	\$392	\$211	\$20	\$401	\$217	\$20	\$411	\$222	\$21	\$422	\$228	\$21
Exemption for farm equipment	112	•	5	\$114	•	9\$	\$117	•	\$6	\$120	1	9\$	\$123	•	\$6
Fuel sold to common carriers	66	54	5	\$102	\$55	\$2	\$104	\$56	\$2	\$107	\$58	\$5	\$109	\$29	\$6
Rental of linen supplies	20	38	4	\$72	\$39	\$	\$73	\$40	\$	\$75	\$41	\$4	\$77	\$42	\$4
Custom computer programs	89	37	က	\$70	\$38	\$3	\$72	\$39	\$3	\$74	\$40	\$3	\$76	\$41	\$3
Diesel fuel used in farming and processing	41	•	2	\$42	•	\$2	\$43	•	\$2	\$44	1	\$2	\$45	•	\$2
Water common carriers	31	17	2	\$32	\$17	\$2	\$33	\$18	\$2	\$34	\$18	\$2	\$35	\$19	\$2
Teleproduction and post production equipment	19	٠	_	\$20	•	\$	\$20	•	\$1	\$21	1	\$1	\$21	•	\$1
Food products sold through vending machines	6	2	0	6\$	\$5	\$	6\$	\$5	\$0	8	\$5	\$0	6\$	\$5	\$0
Animal life, feed, seeds, plants, fertilizer, drugs, medicines	A A	N A	N A	N A	NA	N A	N A	N A	NA	NA	NA	N A	Y Y	N	NA
Meals furnished by institutions	N	N A	NA	N	¥ V	NA	N A	NA	A A	NA	NA	A	N N	NA	NA
Aircraft and component parts sales: common carriers, foreign, governments, nonresidents	NA	N	N A	N A	N	N A	N	N A	NA	NA	NA	N N	NA	N A	NA
Leases of motion picture and television films and tapes	A A	N A	A A	N A	N A	A A	N A	N A	N A	AN	NA	A A	Y Y	N A	AN
Motion picture production services	NA	N A	NA	NA	N A	NA	N A	NA	A A	NA	NA	A	N A	NA	NA
Subscription periodicals	NA	N A	NA	NA	N A	AN	N A	NA	N A	NA	NA	A	A A	NA	NA
Printed advertising	NA	N A	NA	NA	N A	AN	N A	NA	NA	NA	NA	A	N A	NA	NA
Total	\$8,675	\$4,591	\$433	\$8,892	\$4,706	\$443	\$9,114	\$4,824	\$424	\$9,342	\$4,944	\$466	\$9,575	\$5,068	\$477



TABLE 4

		Majo	r Ident	ifiable [lax Exp	enditu	Major Identifiable Tax Expenditures of \$5 Million or More	\$5 Mill	ion or	More					
					(Dollar	(Dollars in Millions)	(Suoilli								
Other Taxes															
	.0-9002	2006-07 Revenue L	Loss	2007-0	2007-08 Revenue Loss	Loss	2008-0	2008-09 Revenue Loss	Loss	2009-10	2009-10 Revenue Loss	Loss	2010-1	2010-11 Revenue Loss	Loss
	State General	State Special		State General	State Special		State General	State Special		State General	State Special		State General	State Special	
Provision	Fund	Fund	Local	Fund	Fund	Local	Fund	Fund	Local	Fund	Fund	Local	Fund	Fund	Local
Fuel Tax															
Aircraft jet fuel used by common carriers and military	1	\$78	1	1	\$81	1	1	\$83	1	1	\$86	1	1	\$88	1
Diesel and use fuel used by transit dist. and schools	'	13	'	•	14	-	-	14	-	•	15	'	,	15	'
Total															
Cigarette Tax															
Sales to government agencies	\$2	\$14	•	\$2	\$14	1	\$2	\$13	•	\$2	\$13	•	\$2	\$13	•



TABLE 5 2008-09

Major Identifial	ole Tax Expend	ditures of	\$5 Millior	or More	
	(Dollars in	Millions)			
Property Tax					
Provision	Local Rever	nue Loss	'	'	
	2006-07	2007-08	2008-09	2009-10	2010-11
Computer programs	NA/*	NA/*	NA/*	NA/*	NA/*
Fixtures on the supplemental roll	\$29	\$16	\$17	\$18	\$19
*/In excess of \$100 million.					



Home Mortgage Interest Deduction

Description:

Taxpayers may generally deduct a limited amount of interest paid or accrued within the taxable year for acquiring, constructing, substantially improving, or refinancing their principal and one other residence.

Statutory Authority:

Revenue and Taxation Code Section 17201 which conforms to Internal Revenue Code Section 163

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 5.0 million returns claimed a deduction for home mortgage interest expenses. This represented 8.2 million taxpayers.

Comparable Federal Benefit:

This provision conforms to federal law.

Personal Income Tax

Exclusion of Capital Gain on Sale of a Principal Residence

Description:

An individual may exclude up to \$250,000 of gain realized on the sale of a principal residence. For joint returns, the exclusion is \$500,000.

Statutory Authority:

Revenue and Taxation Code Section 17131 and 17152 in conformity with Internal Revenue Code Section 121

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:



Exclusion of Employer Pension Contributions

Description:

Employer contributions to qualified retirement plans are generally excluded from employees' income, subject to annual limits.

Statutory Authority:

Revenue and Taxation Code Section 17501, which conforms to Internal Revenue Code Section 401

Sunset Date:

None

Legislative Intent:

Not specified **Beneficiaries**:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

California generally conforms to federal law concerning employers' deductions for pension contributions.

Personal Income Tax

Basis Step-Up on Inherited Property

Description:

The basis of property acquired by bequest, devise, or inheritance is the fair market value at the date of death. Therefore, appreciation that occurred prior to the death is not taxed.

Statutory Authority:

Revenue and Taxation Code Sections 18031, 18035.6, 18036.6 in conformity with Internal Revenue Code Section 1014

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Exclusion of Employer Contributions to Health Plans

Description:

Contributions by employers to provide accident and health benefits are excluded from the income of employees.

Statutory Authority:

Revenue and Taxation Code Section 17131 in conformity with Internal Revenue Code Section 106

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law.

Personal Income Tax

Charitable Contribution Deduction

Description:

A deduction is allowed for cash or certain non-cash contributions to qualifying nonprofit or governmental entities. For personal income taxpayers, the deduction is only available to those who itemize their deductions. The deduction amount is limited depending upon the type of contribution and recipient, but in no case may exceed 50 percent of adjusted gross income. For corporate taxpayers, the limit is 10 percent of taxable income. Contributions in excess of these amounts may be carried forward for up to five years.

Statutory Authority:

Revenue and Taxation Code Sections 17201, 17275.5, 24357-24359.1 in conformity with Internal Revenue Code Section 170

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals and incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 5.4 million personal income tax returns claimed this deduction, representing 8.7 million taxpayers. Under the corporate tax, 158,081 returns claimed this deduction.

Comparable Federal Benefit:

This section conforms to federal law.



Personal Income Tax

Exclusion of Social Security Benefits

Description:

Social Security and federal railroad retirement benefits are not subject to tax.

Statutory Authority:

Revenue and Taxation Code Section 17087

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For 2005, 1.1 million tax returns claimed this exclusion, which represented 1.8 million taxpayers.

Comparable Federal Benefit:

Under federal law, these benefits are partially taxed.

Personal Income Tax

Real Estate, Personal Property, and Other Taxes Deduction

Description:

Individual taxpayers may deduct certain taxes as an itemized deduction. This includes property taxes, personal property taxes including vehicle license fees, one-half of self-employment taxes, and other state, local, and foreign taxes relating to a trade or business or property held for the production of income.

Statutory Authority:

Revenue and Taxation Code Sections 17201, 17220, 17222 which conforms to Internal Revenue Code Section 164

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 4.1 million tax returns (representing 6.9 million taxpayers) claimed the deduction for real estate taxes and 4.5 million tax returns (representing 7.2 million taxpayers) deducted personal property and other taxes.

Comparable Federal Benefit:



Dependent Exemption in Excess of Personal Exemption Credit

Description:

A nonrefundable personal exemption credit is allowed for all taxpayers and their dependents. The exemption credit for dependents is over three times greater than the exemption allowed for the taxpayer or their spouse.

Statutory Authority:

Revenue and Taxation Code Sections 17054, 17054.1, 17056, and 17733

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

In 2005, 5.0 million tax returns (representing 8.0 million taxpayers) claimed this credit.

Comparable Federal Benefit:

Federal law allows a personal exemption deduction, rather than a credit. The deduction amount for dependents is the same as that for taxpayers. Federal law also allows a child tax credit of \$1,000 per child.

Personal Income Tax

Exclusion of Benefits Provided Under Cafeteria Plans

Description:

The value of benefits received from an employer-sponsored cafeteria plan is not subject to tax. Cafeteria plans allow employees to choose between monetary compensation and qualified benefits, such as health insurance, life insurance, and dependent care benefits. If monetary compensation rather than benefits is selected, the amount is subject to tax.

Statutory Authority:

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 125

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:



Exclusion of Investment Income on Life Insurance and Annuity Contracts

Description:

The proceeds of a life insurance policy of a deceased person are generally excluded from the income of the beneficiary.

Amounts received from a "living benefits" contract are also excluded from income, as are certain survivor benefits paid as an annuity to the beneficiary of a public safety officer killed in the line of duty.

Statutory Authority:

Revenue and Taxation Code Sections 17131, 17132.5, 24302, and 24305 which conform to Internal Revenue Code Section 101

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

This provision generally conforms to federal law.

Personal Income Tax

Employee Business and Miscellaneous Expenses Deduction

Description:

Certain unreimbursed employee expenses, expenses of producing income, and other qualifying expenses may be deducted as a miscellaneous itemized deduction. Amounts for meals and entertainment are limited to 50 percent of the expense. The deduction is limited; only the amount in excess of 2 percent of the taxpayer's federal adjusted gross income may be deducted.

Statutory Authority:

Revenue and Taxation Code Sections 17072, 17076, 17201 which generally conform to Internal Revenue Code Sections 62(a), 67, 68, 162, 274

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 2.3 million returns (representing 3.5 million taxpayers) claimed this deduction.

Comparable Federal Benefit:

This provision is in general conformity with federal law.



Head-of-Household and Qualifying Widow(er) Filing Status

Description:

Individuals who provide a home for a qualifying relative are eligible for lower tax rates than are available for single persons or a married person filing separately.

A qualifying widow(er) may claim a larger personal exemption in addition to the lower tax rates provided to heads-of-households. A qualifying widow(er) is an individual whose spouse died within the two prior years and has not remarried, and who provides the main home for an eligible dependent.

Statutory Authority:

Revenue and Taxation Code Section 18521 which is in partial conformity with Internal Revenue Code Section 2

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 2.1 million returns (representing 2.1 million taxpayers) used the head-of-household or qualifying widow filing status.

Comparable Federal Benefit:

This provision is in partial conformity with federal law.

Personal Income Tax

Contributions to IRAs Deduction

Description:

Taxpayers who receive compensation that is included in gross income and who are under 70-1/2 years of age may be allowed a deduction in computing adjusted gross income for contributions to their Individual Retirement Account (IRA). Earnings in IRAs are excluded from income until they are distributed to the taxpayer.

Statutory Authority:

Revenue and Taxation Code Sections 17201, 17203, 17501, 17504-09, 17551, 17563.5 in conformity to Internal Revenue Code Section 219

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:



Personal Income Tax

Benefit of Modified Accelerated Costs Recovery System (MACRS) depreciation as compared to Asset Depreciation Range (ADR)

Description:

Depreciation deductions allow taxpavers to recover their investments in incomeproducing assets over specified periods. California Personal Income Tax Law conforms to certain federal accelerated depreciation provisions. The Asset Depreciation Range (ADR) system was introduced at the federal level in 1971. The ADR went through significant modifications at the federal level in both 1981 and 1986 and was renamed the Modified Accelerated Cost Recovery System (MACRS). Current California personal income tax law generally conforms to the federal MACRS. Current state corporate depreciation deductions do not conform to the 1981 and 1986 federal law changes and corporations must continue to use the mid-range of the ADR system depreciation schedules that approximate actual economic depreciation.

Statutory Authority:

Revenue and Taxation Code Sections 17201, 17250, 17250.5, 24349, and 24354.1 which partially conform to Internal Revenue Code Sections 167 and 168 and California Regulation 24349(I) that adopts federal ADR regulation 1.67(a)(11) with modifications.

Sunset Date:

None

Legislative Intent:

None

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision is in partial conformity with federal law.



Contributions to Self-Employed Retirement Plans Deduction

Description:

Self-employed persons are allowed a limited deduction when computing adjusted gross income for contributions to a self-employed retirement plan. Income generated by these contributions is also excluded from taxation until the assets are withdrawn.

Statutory Authority:

Revenue and Taxation Code Sections 17501, 17504, 17506, and 17507 which generally conform to Internal Revenue Code Sections 219, 401-404, 408, and 415

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Self-employed individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision generally conforms to federal law

Personal Income Tax

Medical and Dental Expenses Deduction

Description:

Taxpayers may take an itemized deduction for qualified medical and dental expenses incurred on behalf of the taxpayer, the taxpayer's spouse, and/or the taxpayer's dependents. Only unreimbursed expenditures that exceed 7.5 percent of federal adjusted gross income are deductible.

Statutory Authority:

Revenue and Taxation Code Section 17201 which conforms to Internal Revenue Code Section 213

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 1.3 million returns (representing 2.0 million taxpayers) claimed this deduction.

Comparable Federal Benefit:

This conforms to federal law.



Personal Income Tax

Exclusion of Interest on Federal Government Obligations

Description:

Taxpayers may exclude from income interest earned on debt issued by the federal government.

Statutory Authority:

Revenue and Taxation Code Section 17143

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

In 2005, 351,237 returns (representing 543,345 taxpayers) claimed this exclusion.

Comparable Federal Benefit:

States are prohibited by federal statute (Internal Revenue Code Section 103) from imposing an income tax on interest income from federal debt obligations if interest on state obligations is exempt.

Personal Income Tax

Exclusion of Miscellaneous Fringe Benefits

Description:

Certain fringe benefits are excluded from the income of the employees who receive them. This includes free special services such as free stand-by flights provided to airline employees, employee discounts for the purchase of company products, use of company equipment such as a company car, and "de minimis" fringe benefits such as the use of a work-site gym.

Statutory Authority:

Revenue and Taxation Code Section 17131, which partially conforms to Internal Revenue Code Section 132

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Exclusion of Transportation-Related Fringe Benefits

Description:

Employees are allowed to exclude qualified compensation for employer-provided transportation benefits from income. These benefits include up to a specified amount for parking, transit passes, and ridesharing programs. The exclusion is limited to the fair market value of the benefits received.

Statutory Authority:

Revenue and Taxation Code Sections17090 and 17149 which generally conform to Internal Revenue Code Section 132

Sunset Date:

None

Legislative Intent:

This exclusion was intended to encourage ridesharing and transit use.

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision generally conforms to federal law.

Personal Income Tax

Deduction of Health Insurance Paid by Self-Employed

Description:

Self-employed individuals are allowed to deduct the cost of premiums paid for health insurance for themselves and their families. The deduction is limited to the taxpayer's net income earned from the trade or business for which the plan was established. This deduction can be taken regardless of whether the taxpayer itemizes their deductions.

Statutory Authority:

Revenue and Taxation Code Sections 17201, 17203, 17273 which generally conform to Internal Revenue Code Section 162

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

In 2005, 414,000 returns (representing 682,000 taxpayers) claimed this deduction.

Comparable Federal Benefit:

This provision generally conforms to federal law.



Child and Dependent Care Credit

Description:

A refundable credit is allowed for a portion of qualifying child or dependent care expenses paid for the purpose of allowing the taxpayer to be gainfully employed. The credit is a percentage of a parallel federal credit. The percentage decreases as income increases and is eliminated for taxpayers with AGI greater than \$100,000.

Statutory Authority:

Revenue and Taxation Code Section 17052.6 which generally conforms to Internal Revenue Code Section 21

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

In 2005, 593,610 returns claimed this credit. This represented 874,746 taxpayers.

Comparable Federal Benefit:

This provision generally conforms to federal law, however federal law does not have an income limit.

Personal Income Tax

Exemption for Senior Citizens

Description:

Individuals over the age of 65 are eligible for an additional personal exemption credit.

Statutory Authority:

Revenue and Taxation Code Sections 17054 and 17054.1

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 2.4 million returns representing 4.0 million taxpayers claimed this exemption.

Comparable Federal Benefit:

Federal law allows taxpayers over the age of 65 to claim an additional standard deduction amount.



Exclusion of Unemployment Insurance Benefits

Description:

Benefits received from the state's unemployment insurance program are excluded from income for tax purposes. For privately-provided unemployment compensation, benefits up to the amount of prior contributions are not taxable, but benefits in excess of this amount are taxable.

Statutory Authority:

Revenue and Taxation Code Section 17083

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

In 2005, 579,000 returns (representing 946,000 taxpayers) claimed this exclusion.

Comparable Federal Benefit:

None

Personal Income Tax

Renters' Credit

Description:

Low-income individuals who rent their principal residence are eligible for a credit of \$60 if they are single, or \$120 if married filing jointly or a head of household. In order to be eligible, the taxpayer's income cannot exceed specified levels.

Statutory Authority:

Revenue and Taxation Code Section 17053.5

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 1.4 million returns claimed this credit.

Comparable Federal Benefit:

None



Exclusion of Employer Contributions to Life Insurance Plans

Description:

An employer's contribution to an employee's group term life insurance policy is exempted from the employee's gross income for the first \$50,000 of coverage.

Statutory Authority:

Revenue and Taxation Code Section 17081 which conforms to Internal Revenue Code Section 79

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law.

Personal Income Tax

Exclusion of Nonresident Military Pay

Description:

The military compensation of a person who is not domiciled or taxable in California, but attributable to a resident spouse because of community property laws is exempt from tax.

Statutory Authority:

Revenue and Taxation Code Sections 17140.5

Sunset Date:

None

Legislative Intent:

This provision was intended to ease administration and provide tax relief to military personnel.

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

This is a state-only issue.



Exclusion of Compensation for Injuries or Sickness

Description:

Taxpayers may exclude from income the compensation received from workers' compensation, accident insurance, state disability insurance, and health insurance for injuries or illness. This also includes compensatory damages awarded in court settlements for injury or sickness, but not punitive damages. Also, employer reimbursement for expenses incurred for the care of an employee, an employee's spouse or dependents is excluded from tax.

Statutory Authority:

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 104

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law.

Personal Income Tax

Exclusion of Scholarship/Fellowship Income

Description:

Individuals may exclude from income any qualifying scholarships, fellowships, and tuition grants or reductions they receive that are used for qualified educational expenses.

Statutory Authority:

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 117

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:



Exclusion of State Lottery Winnings

Description:

Winnings from the California State Lottery are exempt from tax.

Statutory Authority:

Government Code Section 8880.68

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 8,370 returns claimed this exclusion, which represented 12,573 taxpayers.

Comparable Federal Benefit:

None

Personal Income Tax

Exclusion of Employee Child Care Benefits

Description:

Employees may exclude the amount of child and dependent care benefits received through an employer-sponsored payroll deduction program. The exclusion is the lesser of \$5,000 per year, the amount of the taxpayer's earned income, or the amount of the taxpayer's spouse's earned income.

Statutory Authority:

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 129

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Exclusion of Meals and Lodging Furnished by Non-Military Employers

Description:

The value of meals and lodging furnished by non-military employers to an employee, spouse, or dependent is excluded from the income of the employee. The meals and lodging must be provided at the employer's place of business, for the convenience of the employer, and a precondition for employment.

Statutory Authority:

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 119

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law.

Personal Income Tax

Exclusion of Employer-Provided Educational Assistance

Description:

Individuals may exclude from income up to \$5,250 of qualified educational assistance contributions made by their employer.

Statutory Authority:

Revenue and Taxation Code Section 17151 which partially conforms to Internal Revenue Code Section 127

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

This provision generally conforms to federal law.



Moving Expense Deduction

Description:

An above-the-line deduction is allowed for certain unreimbursed moving expenses that are required to start a new job. The deduction is limited to the cost of transportation of household goods and personal effects, and travel (including lodging, but not meals) to the new residence.

Statutory Authority:

Revenue and Taxation Code Sections 17072 and 17076, which conform to Internal Revenue Code Section 217

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

For 2005, 192,734 tax returns (representing 283,503 taxpayers) claimed this deduction.

Comparable Federal Benefit:

This provision conforms to federal law.

Personal Income Tax

Exclusion of Capital Gain on Small Business Stock

Description:

Fifty percent of the gain from the sale of qualified small business stock that is held for at least five years is excluded from income. For married couples, the exclusion is limited to \$10 million or ten times the stock's basis. The limit for single persons is less.

Statutory Authority:

Revenue and Taxation Code Section 18152.5 which partially conforms to Internal Revenue Code Section 1202

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision generally conforms to federal law except for California purposes 80 percent of the corporation's payroll must be attributable to California and 80 percent of the corporation's assets have to be used in the active conduct of a trade or business in California for substantially all of the taxpayer's holding period.



Exclusion of Income Earned on Section 529 (Scholarshare) Plans

Description:

Individuals may exclude earnings of Section 529 educational savings accounts (such as California's Scholarshare program) from income, provided that, upon withdrawal, the money from the accounts is used for qualified educational expenses.

Statutory Authority:

Revenue and Taxation Code Section 17140 which conforms to Internal Revenue Code Section 529

Sunset Date:

None

Legislative Intent:

This provision was intended to encourage taxpayers to invest for future higher education expenses in order to make the attainment of higher education possible for the greatest number of citizens of California.

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision generally conforms to federal law.

Personal Income Tax

Casualty Loss Deduction

Description:

Taxpayers may deduct from gross income qualified casualty losses for which they were not compensated by insurance or other means. Casualty losses are losses caused by sudden, unexpected, or unusual events, such as floods, fires, storms, earthquakes, vandalism, theft, etc. Casualty losses are limited to losses that are greater than \$100 per loss and where the sum of all casualty losses during a year is greater than 10 percent of federal adjusted gross income.

Statutory Authority:

Revenue and Taxation Code Sections 17131, 17207, and 24347.5 which generally conform to Internal Revenue Code Section 165

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals, incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision generally conforms to federal law except that it is limited to losses sustained in California.



Personal Income Tax

Student Loan Interest Deduction

Description:

Taxpayers may deduct interest paid on qualified education loans up to a maximum amount. This deduction is phased out for taxpayers above a specified income level.

Statutory Authority:

Revenue and Taxation Code Section 17204 which conforms to Internal Revenue Code Section 221

Sunset Date:

None

Legislative Intent:

The intent of this provision was to make the expenses of higher education more affordable.

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

In 2005, 765,723 tax returns used this deduction. This represented 945,724 taxpayers.

Comparable Federal Benefit:

None

Personal Income Tax

Exclusion of Foster Care Payments

Description:

Payments received from state and local governments, as well as tax-exempt foster care placement agencies, as reimbursements for the costs of caring for a foster child are excluded from income. The foster child must live in the taxpayer's home for the exclusion to apply.

Statutory Authority:

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 131

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Exclusion of Housing for Clergy

Description:

The rental value of a minister's dwelling is exempt from tax. Also, state-employed members of the clergy may allocate up to 50 percent of their gross salary to either the rental value of a home furnished to them or to the rental allowance paid to them to rent a home.

Statutory Authority:

Revenue and Taxation Code Sections 17131 and 17131.6, which partially conform to Internal Revenue Code Section 107

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision partially conforms to federal law.

Personal Income Tax

Limited Partnerships Investment Source Rules

Description:

The dividends, interest, or gains and losses from qualified investment securities of members of limited partnerships are exempted from taxation if they reside outside California, and their only contact with this state is through a security dealer, broker, or an investment advisor located in this state.

Statutory Authority:

Revenue and Taxation Code Section 17955

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This is a state-only issue.



Personal Income Tax

Amortization and Expensing of Reforestation Expenditures

Description:

Taxpayers can amortize over seven years up to \$10,000 per year of qualifying reforestation expenditures. These expenditures include the direct costs of forestation and reforestation, such as site preparation, seeds, labor, and equipment.

Statutory Authority:

Revenue and Taxation Code Section 24372.5 which conforms to Internal Revenue Code Section 194

Sunset Date:

None

Legislative Intent:

To speed up the reforestation of depleted timberlands.

Beneficiaries:

Individuals and incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law except that the benefit is limited to reforestation activities located in California.



Corporation Tax

Research and Development Credit

Description:

Businesses are allowed a credit for increased research expenditures over a four-year base period.

Statutory Authority:

Revenue and Taxation Code Sections 17052.12 and 23609 in partial conformity with Internal Revenue Code Section 41

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

For 2005, 3,273 personal income tax returns (representing 5,700 taxpayers) and 1,823 corporate tax returns claimed this credit.

Comparable Federal Benefit:

This provision partially conforms to federal law.

Corporation Tax

Water's Edge Election

Description:

Unitary multinational corporations are allowed the option of computing the income attributable to California on the basis of a water's-edge (domestic) combined report, as opposed to a worldwide combined report. Under the water's edge provision, a business may elect to compute its California tax by reference to only the income and factors of a limited number of entities. In general, these entities include United States incorporated entities, the United State activities of foreign incorporated entities, and the activities of various foreign entities that are included in the federal consolidated return. The election is generally for a seven-year period.

Statutory Authority:

Revenue and Taxation Code Sections 25110-25113

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Corporations

Number of Taxpayers/Number of Returns:

For 2005, 9,300 returns elected the water's edge method.

Comparable Federal Benefit:

Federal law uses a different method of determining income subject to tax, but it relies on the same information as the water's edge method.



Corporation Tax

Subchapter S Corporations

Description:

Corporations that meet specified criteria are allowed to elect Subchapter S corporation status for tax purposes. S corporations pay tax on corporate income at a reduced rate of 1.5 percent, except for financial institutions, which are subject to a 3.5 percent rate. S corporations are not subject to the Alternative Minimum Tax but are subject to the applicable corporate minimum tax. Individual shareholders of an S corporation pay personal income taxes on their pro rata share of corporate income.

Statutory Authority:

Revenue and Taxation Code Sections 17087.5, 18006, and 23800-23813, which partially conform to Internal Revenue Code Sections 1361-1379

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals and businesses

Number of Taxpayers/Number of Returns:

For the 2005 tax year, there were 315,136 S corporation returns, and 346,177 personal income tax returns reporting some S corporation income/loss.

Comparable Federal Benefit:

This provision generally conforms to federal law, however no entity-level tax is imposed at the federal level.

Corporation Tax

Special Treatment for Economically Depressed Areas

Description:

Several tax incentives are available for certain types of expenditures or income earned in economically depressed areas of the state. These include areas designated as Enterprise Zones (EZs), Local Agency Military Base Recovery Areas (LAMBRAS), Targeted Tax Areas (TTAs), and Manufacturing Enhancement Areas (MEAs).

- (1) Employers in these areas may be allowed a credit for a portion of the wages paid to qualified individuals.
- (2) Employers may be eligible for a credit for the amount of sales and use taxes paid on certain purchases of machinery or part.
- (3) Employees in these designated areas may be eligible for an income tax credit of five percent of their qualified wages.
- (4) Taxpayers may exclude the net interest from certain investments or loans to businesses in economically distressed areas.
- (5) Businesses in designated areas are allowed to expense part of the costs of business equipment beyond normal expensing limits.

Statutory Authority:

Chapter 12.8 of the Government Code, and Revenue and Taxation Code Sections 17053.33 17053.34, 17053.45, 17053.46, 17053.47, 17053.7, 17053.74, 17053.75, 17268, 17276.2, 23612.2, 23622.7, 23622.8, 23633, 23634, 23645, 23646

Sunset Date:



Legislative Intent:

These provisions were intended to help attract business and industry to the state, and more specifically to selected areas meeting various criteria, to help retain and expand existing state business and industry,

and to create increased job opportunities for all Californians.

Beneficiaries:

Individuals and incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

In 2005, 5,500 personal income tax returns (representing 9,600 taxpayers) and 3,419 corporate returns claimed these tax incentives.

Comparable Federal Benefit:

These provisions do not conform to federal law, however federal law does provide similar tax incentives for designated empowerment zones and renewal communities.

Corporation Tax

Double-Weighted Sales Factor

Description:

Corporations with income derived from sources both within and outside California must apportion income using a formula that takes into account payroll, property, and sales factors. Prior to January 1, 1993, California applied a three-factor formula in which the payroll, property, and sales factors were equally weighted. After that date, California adopted a formula in which the sales factor is double-weighted. Corporations engaged in qualified agricultural, extractive, and financial business activities are exempted from the double-weighted sales formula, and must continue using the equally weighted threefactor formula to apportion their worldwide income.

Statutory Authority:

Revenue and Taxation Code Section 25128

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Corporations

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 49,129 returns used the double-weighted sales factor formula.

Comparable Federal Benefit:



Corporation Tax

Corporations Exempt from the Minimum Tax

Description:

A minimum tax of \$800 is generally imposed on corporations subject to the corporation franchise tax. However, corporations in their first year of business are generally not subject to the minimum tax.

Statutory Authority:

Revenue and Taxation Code Section 23153

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Corporations

Number of Taxpayers/Number of Returns:

In 2005, 138,650 returns claimed this exemption.

Comparable Federal Benefit:

None

Corporation Tax

Like-Kind Exchanges

Description:

No gain or loss is recognized when business or investment property is exchanged solely for like-kind property. If, as part of the exchange, other (not like-kind) property or money is received, gain is recognized to the extent of the other property and money received, but a loss is not recognized.

Statutory Authority:

Revenue and Taxation Code sections 18031 and 24941, which conform to Internal Revenue Code section 1031.

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals, incorporated and unincorporated businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law.



Corporation Tax

Accelerated Depreciation of Research and Experimental Costs

Description:

Research and experimental expenditures may be deducted currently, or may be amortized over a 60-month period at the election of the taxpayer.

Statutory Authority:

Revenue and Taxation Code Sections 17201 and 24365, which conform to Internal Revenue Code Sections 59 and 174

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law

Corporation Tax

Low-Income Housing Credit

Description:

A tax credit is allowed for a portion of the costs of investing in qualified low-income rental housing. The aggregate amount of the credit is capped, and specific credits are allocated to applicants by the California Tax Credit Allocation Committee. Credits are allocated to developers who, in turn, sell them to investors in exchange for project funding. All projects receiving the California credit must also receive the parallel federal credit.

Statutory Authority:

Revenue and Taxation Code Sections 17058 and 23610.5 in conformity with Internal Revenue Code Section 42

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals, unincorporated and incorporated businesses

Number of Taxpayers/Number of Returns:

For the 2005 tax year, 660 returns claimed this credit.

Comparable Federal Benefit:

This provision conforms to federal law



Corporation Tax

Employee Stock Ownership Plans (ESOP)

Description:

Employers that provide employee stock ownership plans are allowed a deduction for dividends paid to an ESOP, when those dividends are paid by the ESOP to participants or are used to retire ESOP debt. Also, capital gains on the sale of stock to an ESOP are deferred if the proceeds are used to acquire a similar type of security.

Statutory Authority:

Revenue and Taxation Code Sections 18042 and 24601-24612, which generally conform to Internal Revenue Code Sections 401-424 and 1042

Sunset Date:

None

Legislative Intent:

This provision was intended to broaden employee ownership of California businesses, as well as prevent undue recordkeeping burdens and costs of compliance by being out of conformity with federal law.

Beneficiaries:

Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law.

Corporation Tax

Percentage Depletion of Mineral and Other Resources

Description:

Taxpayers may deduct a fixed percentage of gross income for resource depletion, which is generally more than the deduction that would be allowed under the normal cost-depletion method. The percentage depends upon the type of resource, and the depletion allowance cannot be more than 50 percent of the taxpayer's related net income prior to the depletion deduction, or more than 100 percent for oil and gas properties.

Statutory Authority:

Revenue and Taxation Code Sections 17681 and 24831

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law



Corporation Tax

Credit Union Treatment

Description:

Credit unions are exempt from state income and franchise taxes. Since credit unions are nonprofit, membership organizations, only their "nonmember" income (such as investment income on excess deposits or miscellaneous sources of income, such as ATM fees charged to nonmembers) would be taxed in the absence of this exemption.

Statutory Authority:

Revenue and Taxation Code Section 23153

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Non-profit cooperative associations

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

None

Corporation Tax

Expensing of Timber Growing Costs

Description:

Expenses of growing timber fall into three categories. Some must be capitalized and recovered through cost depletion as the timber is cut. Some are fully deductible. Others may be used only to offset the proceeds of sale.

A. Capitalized costs – Preparation of the site including brush removal, cost of seedlings, and labor and tool expense, including depreciation of equipment used in planting, are capital expenditures and are added to the basis of the timber. These costs are recovered under cost depletion as the timber is cut.

B. Fully deductible – Expenditures incurred for silvicultural practices, such as weeding, cleaning, or noncommercial thinning, are currently deductible business expenses. Reforestation expenses (on property located in California) of up to \$10,000 on any one timber property may be expensed in any year, and the balance of reforestation expenses above this amount may be amortized for 84 months.

C. Offset proceeds of sale –The cost of land improvements, such as road grading, ditching, and firebreaks, are capitalized into the basis of the land; they are not added to the basis of the timber and are recovered as an offset against the sales proceeds when the land is sold. Expenses related to the sale of the timber must be offset against the sales proceeds.



Statutory Authority:

Revenue and Taxation Code Sections 17201, 17278.5, 17681, 24343, 24373.2, and 24831 which conform to Internal Revenue Code Sections 162, 194, and 611.

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law.

Corporation Tax

Natural Heritage Preservation Tax Credit

Description:

Taxpayers may claim a nonrefundable credit for 55 percent of the fair market value of real property donated for conservation purposes to the California Resources Agency, a local government, or a designated exempt nonprofit land and water conservation organization.

Statutory Authority:

Revenue and Taxation Code Section 17053.30, Public Resources Code Sections 37001-37022

Sunset Date:

June 30, 2008

Legislative Intent:

This provision was intended to help protect wildlife habitat, open space, and agricultural lands.

Beneficiaries:

Individuals and businesses

Number of Taxpayers/Number of Returns:

For 2005, less than 41 returns claimed this credit.

Comparable Federal Benefit:

None

Sales and Use Taxes

Food



Description:

Sales of food for human consumption are not generally subject to the sales and use taxes. However, this exemption does not generally include hot prepared food, food sold and consumed at or on the seller's facility, or food sold for consumption where there is an admission charge.

Statutory Authority:

Revenue and Taxation Code Section 6359

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

None

Sales and Use Taxes

Gas, Electricity, Water

Description:

Gas, electricity, and water delivered through mains, lines, or pipes are exempt from tax. Water sold in bulk quantities of 50 gallons or more and liquefied petroleum gas delivered for use in a residence is also exempt.

Statutory Authority:

Revenue and Taxation Code Section 6353

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals and businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Sales and Use Taxes

Prescription Medicine

Description:

Medicine that is prescribed for a human being and furnished by a registered pharmacist is exempt from tax. This exemption also includes such things as orthotic and prosthetic devices and parts.

Statutory Authority:

Revenue and Taxation Code Sections 6369 and 6369.1

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

None

Sales and Use Taxes

Candy, Confectionery, Snack Foods, and Bottled Water

Description:

Candy, gum, confectionery, snack foods, and bottled water are not subject to the sales and use taxes.

Statutory Authority:

Revenue and Taxation Code Section 6359

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Farm Equipment and Machinery

Description:

Sales of farm equipment, machinery, and their parts are exempt from the 5 percent state sales and use tax when sold to qualified persons engaged in the business of producing and harvesting agricultural products.

Statutory Authority:

Revenue and Taxation Code 6356.5

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of Returns:

In 2005-06, 12,785 returns claimed this exemption.

Comparable Federal Benefit:

None

Sales and Use Taxes

Fuel Sold to Common Carriers

Description:

Sales of fuel and petroleum products to air common carriers for international flights are exempt from tax.

Statutory Authority:

Revenue and Taxation Code Section 6357.5

Sunset Date:

None

Legislative Intent:

This provision was intended to allow domestic fuel producers to compete equally with foreign producers, who are exempt under federal law from state sales taxes on airline fuel used in international travel.

Beneficiaries:

Businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:



Rental of Linen Supplies

Description:

A person leasing linen supplies and similar articles who furnishes the recurring service of laundering or cleaning such linen supplies is the consumer of the property provided and tax applies to the purchase of the items.

Statutory Authority:

Revenue and Taxation Code Section 6006 and 6010

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

None

Sales and Use Taxes

Custom Computer Programs

Description:

The transfer of custom computer programs, other than a basic operational program, and separate charges for custom modifications to existing prewritten programs are excluded from the definition of "sale."

Statutory Authority:

Revenue and Taxation Code 6010.9

Sunset Date:

None

Legislative Intent:

This provision was intended to provide an incentive for the development and utilization of computer software.

Beneficiaries:

Businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Diesel Fuel Used in Farming and Processing

Description:

Sales of diesel fuel are exempt from the 5 percent state sales and use tax when that fuel is consumed during the activities of a farming or food processing business. Farming business includes transporting farm products to the marketplace.

Statutory Authority:

Revenue and Taxation Code 6357.1

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of Returns:

In 2005-06, 1,451 returns claimed this exemption.

Comparable Federal Benefit:

None

Sales and Use Taxes

Water Common Carriers

Description:

The sale of fuel and petroleum products is exempt when sold to a water common carrier for immediate shipment outside this state.

Statutory Authority:

Revenue and Taxation Code Section 6385

Sunset Date:

January 1, 2014

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Teleproduction and Post Production Equipment

Description:

Sales of teleproduction and post production equipment to businesses primarily engaged in teleproduction and post production activities is exempt from the 5 percent state sales and use tax when that property is used 50 percent or more in those activities.

Statutory Authority:

Revenue and Taxation Code Section 6378

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of Returns:

In 2005-06, 2,236 returns claimed this exemption.

Comparable Federal Benefit:

None

Sales and Use Taxes

Treatment of Vending Machine Sales

Description:

Sales through vending machines are subject to tax on 33 percent of the sales price. Also, vending machine operators are considered the consumer of food products sold below a specified price through a vending machine.

Statutory Authority:

Revenue and Taxation Code Sections 6359.2 and 6359.4

Sunset Date:

None

Legislative Intent:

This provision was designed to simplify tax auditing procedures and provide uniformity in the taxation of vending machine sales. The percentage was set at 33 percent because that was deemed the average statewide percentage of vending machine sales that were subject to tax.

Beneficiaries:

Businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:



Animal Life, Feed, Seeds, Plants, Fertilizer, Drugs, and Medicines

Description:

Sales of animals which are generally used for human food, as well as the feed and drugs used for those animals is exempt from tax. Also, seeds and plants that are normally used for human food and fertilizer for those plants are exempt from tax.

Statutory Authority:

Revenue and Taxation Code Section 6358

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals and businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

None

Sales and Use Taxes

Meals Furnished by Institutions

Description:

Meals furnished by institutions such as health facilities, residential care facilities for the elderly, drug treatment facilities, community care facilities, and alcohol recovery facilities are not subject to tax.

Statutory Authority:

Revenue and Taxation Code Section 6363.6

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals and businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Aircraft and Component Parts Sales

Description:

The sale of aircraft and component parts to common carriers, foreign governments, or nonresidents is not subject to tax.

Statutory Authority:

Revenue and Taxation Code Section 6366

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals, businesses, foreign governments

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

None

Sales and Use Taxes

Leases of Motion Picture and **Television Films and Tapes**

Description:

Leases of motion pictures, animated motion pictures, and television films and tapes are not considered sales. The lessor is considered the consumer of such tangible personal property it leases.

Statutory Authority:

Revenue and Taxation Code Section 6006 and 6010

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Motion Picture Production Services

Description:

Transfers of any qualified motion picture or any interest or rights therein prior to the date that the qualified motion picture is exhibited or broadcast to its general audience and the performance of qualified motion picture production services is not subject to tax.

Statutory Authority:

Revenue and Taxation Code Section 6010.6

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

None

Sales and Use Taxes

Periodicals

Description:

Sales of periodicals that appear at stated intervals of at least 4 times per year but not more than 60 times per year, and their ingredient and component parts are exempt from the sales and use taxes when the periodical is sold by subscription and delivered by mail or common carrier.

Statutory Authority:

Revenue and Taxation Code Section 6362.7

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Individuals and businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Sales and Use Taxes

Printed Advertising

Description:

Sales of printed material which is substantially advertisements for good and services are exempt from tax if the material is (1) printed to the special order of the purchaser, (2) mailed or delivered by the seller, the seller's agent, or a mailing house, and (3) delivered to another person at no cost to that person.

Statutory Authority:

Revenue and Taxation Code 6379.5

Sunset Date:

None

Legislative Intent:

This provision appears to have been intended to assist the California printing industry increase its share of the direct mail and catalog market.

Beneficiaries:

Businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



Cigarette and Tobacco Products Tax

Sales to Government Agencies

Description:

Sales of cigarettes and tobacco products by or through the United States military exchanges, commissaries, ship's stores, or the United States Veterans' Administration are not subject to the cigarette tax. Deliveries of cigarettes or tobacco products to a veterans' home of this state or a hospital or domiciliary facility of the United States Veterans' Administration for the use of the veterans are also not subject to tax.

Statutory Authority:

Revenue and Taxation Code Sections 30102 and 30105.5

Sunset Date:

The exemption for sales by or through military installations will sunset on the first calendar day beginning more than 60 days after federal law is changed to allow state taxation of military sales.

Legislative Intent:

This exemption was intended to provide a tax incentive for the United States Armed Forces and the United States Veterans' Administration to purchase cigarettes or tobacco products in this state, as opposed to purchasing cigarettes outside this state for purposes of avoiding the tax. The exemption was also intended to provide tax relief to various members of the United States Armed Forces by enabling them to acquire their cigarettes and tobacco products at reduced costs.

Beneficiaries:

Individuals

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This conforms to federal law.



Fuel Taxes

Aircraft Jet Fuel Used by Common Carriers

Description:

Air common carriers engaged in the business of transporting persons or property for compensation under certification of public necessity by the state, national, or any foreign government, persons engaged in the business of constructing or reconstructing aircraft, and the United States armed forces are exempt from the tax on aircraft jet fuel.

Statutory Authority:

Revenue and Taxation Code Section 7389

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses and U.S. government

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

This provision conforms to federal law.

Fuel Taxes

Fuel Used by Transit Districts and Schools

Description:

Diesel fuel purchased by certain public transit agencies, school districts, and common carriers is taxed at a reduced rate of 1-cent-per-gallon.

Statutory Authority:

Revenue and Taxation Code Sections 8655, 60039, and 60502.2

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Government agencies and businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:

Federal law exempts these sales.



Property Tax

Computer Programs

Description:

Computer programs other than basic operational programs which are necessary for the fundamental functioning of the computer are exempt from tax. The storage media for the programs are, however, taxable.

Statutory Authority:

Revenue and Taxation Code 995

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of Returns:

Not available

Comparable Federal Benefit:

None

Property Tax

Fixtures Excluded From the Supplemental Roll

Description:

Fixtures that are valued as a separate appraisal unit from the structure on the property are exempt from supplemental property tax assessment. Fixtures are personal property such as equipment that are affixed to and incorporated into real property.

Statutory Authority:

Revenue and Taxation Code Section 75.5

Sunset Date:

None

Legislative Intent:

Not specified

Beneficiaries:

Businesses

Number of Taxpayers/Number of

Returns:

Not available

Comparable Federal Benefit:



